

# GUIDELINE FOR OBSERVER

# of 1 November 2020

## **Central Electoral Commission of the Republic of Moldova**

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## WHO CAN ACT AS AN OBSERVER?

**Observers** are persons having the right to vote and being duly authorized, who may represent local, foreign or international organizations or institutions and whose mission is to follow the way in which elections are organized and held.

To be able to monitor elections, the persons should be accredited as observer, in line with *art*. 68 of the Electoral Code and the Regulation on status of observers and their accreditation procedure.

### Observers may be:

- national citizens of the RM, representatives of NGOs and/or electoral competitor, accredited by the Central Electoral Commission or the District Electoral Council:
- international representatives of international organizations, governments of foreign states and non-governmental organizations from abroad, as well as international experts in the electoral area, accredited by the Central Electoral Commission.

#### NOTE!

- A NGO is deemed to be qualified, if according to its charter it deals with defending human rights or democratic values.
- The invitation of international organizations, representatives of foreign states' governments and NGOs from abroad as international expert/observers is performed by the Central Electoral Commission directly or through the Ministry of Foreign Affairs and European Integration, upon the request of CEC.

## WHO AND IN WHAT CONDITIONS MAY ACCREDIT OBSERVERS?

**Bodies responsible for accrediting** observers are Central Electoral Commission and District Electoral Councils.

- Central Electoral Commission (CEC) accredits:
  - international observers (and registers for them, upon request, interpreters);
  - national observers from NGOs;
  - one national observer from each electoral competitor, in every polling station opened abroad.

#### ATTENTION!

For the polling stations opened abroad, the observers are accredited separately ONLY by the Central Electoral Commission.

- District Flectoral Council of second level accredits:
  - national observers from NGOs;
  - one national observer from each electoral competitor, in every polling station from the respective district.

## **Necessary documents for accreditation**

The application for accreditation as a national observer shall include:

- an <u>official letter</u>, in original copy, from the institution requesting the accreditation;
- <u>list of persons proposed for accreditation</u>, filled according to the template from the Annex no. 1 from the Regulation on the statute of observers and procedure for their accreditation;
- the copy of valid ID card or the copy of temporary ID card (for RM citizens) or valid passport copy (for foreigners);

#### ATTENTION!

For accrediting national observers in the polling stations opened abroad, shall be presented the <u>copy of the valid passport of RM citizen</u>, or in its absence, the <u>copy of valid ID card</u>.

- accreditation form of the international observer, completed by every person nominated by the institution;
- NGOs will present the copy of the charter/statute, as well as the copy of the certificate of registration issued by the competent body. The national NGOs will present also the copy of the extract from the State Register of Non-commercial Organizations issued at most 6 months prior to the date of presentation.

#### ATTENTION!

The incomplete requests will be rejected.

Based on the submitted documents, the electoral body shall adopt in a period of 5 days (for national observers) or 10 days (for international observers), as a rule in the presence of the applicant or his/her representative, a decision on accrediting or rejecting the candidate proposed for observing the elections. If the candidate is rejected, the electoral body shall inform the party proposing the candidate about the reasons grounding such a decision.

#### NOTE!

- Observers may be accredited before the electoral period starts. The deadline for lodging the applications for accreditation as observers is 7 days before the day of elections (24/10/2020).
- A person may be observer only from behalf of one single qualified institution.
- The position of an observer is incompatible with that of electoral competitor, member of an electoral body or the personnel contracted by it, representative of the electoral competitor with the right of consultative vote. Trustworthy persons may be accredited as national observers only if they are proposed by the electoral competitors.

The observer's accreditation cancelling may be requested personally by the observer or the institution requesting the accreditation of the respective person, based on a written request lodged with the corresponding electoral body.

The replacement of the observer with another person may be carried out only by the institution which has requested the accreditation.

## WHERE CAN OBSERVERS PERFORM THEIR ACTIVITY AND DURING WHICH PERIOD?

## Where can observers perform their activity?

Observers accredited by the Central Electoral Commission may monitor the elections on the entire territory of the Republic of Moldova and in all the polling stations, including those opened for the Moldovan citizens with domicile in the administrative-territorial units from the left bank of the Dniester river (Transnistria), Bender Mun. and some localities from Causeni rayon.

#### ATTENTION!

The observer accredited by the Central Electoral Commission to monitor the elections abroad:

- from NGO may monitor the elections in any polling station established abroad;
- from electoral competitor may monitor the elections only in the polling station for which he/she was accredited.

The observer accredited by the District Electoral Council:

- <u>from NGO</u> may monitor the elections on the entire area of the given district and in any polling station established in the respective district;
- <u>from electoral competitor</u> may monitor elections only in the polling station for which he/she was accredited.

## **Activity period**

The observer shall start his/her activity after the adoption of his/her accreditation decision by the respective electoral body and after receiving the observer's badge.

Observers may carry out their activity on the day of election, as well as before, during, and after the electoral campaign. The accredited observers may also continue their activity during the second round of elections as well as during the repeated voting.

#### ATTENTION!

In his/her activity, the observer shall wear/present upon request the badge issued by the electoral body that has accredited him/her and the ID card based on which he/she was accredited (both in original).

## RIGHTS AND OBLIGATIONS OF OBSERVERS

During their activity, observers shall be impartial and shall not make any campaigning through the performed actions. They are entitled only to monitor the electoral process without getting involved in its organization and holding.

#### **Observers have the RIGHT:**

- to attend, but not interfere with the process, at all the meetings of the electoral bodies, all
  procedures related to sealing and opening the ballot-boxes, counting and tabulating votes, the
  operations related to voters' lists, ballots, vote certificates, as well as preparation of protocols for
  the tabulation of election results:
- to accompany the PEB members with the mobile ballot box;
- to monitor voting activities without compromising the confidentiality of voter's personal data;
- to move inside the polling stations as long as his/her movements does not disturb the voters' flow or the activity of the members of Precinct Electoral Bureau;
- to monitor the filling in of the electoral documents and to obtain copies from the decisions and protocols of the electoral body;
- to monitor the way the security of materials is ensured during their storage and transportation;
- to inform the chair of the bureau about the observed violations;
- to make video/audio recording or to take pictures, only by information the chair of the electoral body, , without endangering the secret and security of voting or the protection of the person data;
- to accompany the groups transporting electoral materials from the Precinct Electoral Bureau to the District Electoral Council, after the end of the votes counting;
- international observers have the right to request, upon need, assistance from the Protocol Office
  for the International Observers, established under the Central Electoral Commission. The numeric
  composition and the activity principles of the respective office are set by the CEC Decision;
- national (local) observers may lodge notifications about the observed violations, which shall be examine by the chair of the electoral body, with compulsory information of the notification author about the taken decision.

#### **Observers are OBLIGED:**

- to be impartial in carrying out their duties and not express their personal opinions or preferences regarding the electoral competitors;
- to fulfill their obligations in a correct manner, shall not interfere with the election process, and procedures on the Election Day or during the counting of votes process;
- to wear the badge issued by the electoral body and, upon request of all interested persons, shall
  authenticate themselves and confirm that the accompanying person is an interpreter, and the
  latter shall present an ID;
- not to make any campaigning, on the day before the elections and on Elections Day;
- to ensure, in accordance to the provisions of the Law No. 133 of July 8, 2011, the confidentiality
  and compliance of the personal data processing to which they have access and not to use/process
  the data for other goals than the established ones, as well as not to reveal the data they have
  become acquainted with in their work, even after they ceased to be an observer;
- not to handle any voting material in the polling station;
- not to follow the voter whenever he/she votes;
- not to talk to voters and shall not help them to vote;
- not to give any instructions or undertaken any actions contrary to the decisions of the electoral bodies;
- to know and observe the provisions of the Instruction on measures to prevent COVID-19
  infection during the election period, approved by the Moldova's National Extraordinary Public
  Health Commission, by Decision no. 24 of 12 August 2020. Some of the rules request electoral
  stakeholders to wear a protective mask inside enclosed public spaces and to comply the social
  distance of at least 1.5 meters;
- to know and observe the legislation in force of the Republic of Moldova.

## **OBSERVERS' LIABILITY**

Observers shall be legally liable in compliance with the legislation in force.

Whenever an observer violates the electoral rules in force, the electoral body which has accredited the respective observer is entitled to cancel his/her accreditation by adopting a decision in this respect.

Any campaigning action for or against a political party, a social-political organization or an electoral competitor or any attempt to influence the voter's opinion, as well as any violation of the observer's rights and obligations, of electoral rules into force and the obstruction of electoral bodies' activities, shall lead to cancelation of observer's accreditation by the electoral body that has accredited him/her.

The observers who breach the electoral rules within the premises of the polling station during the Elections Day shall be evacuated immediately after from the respective premises, upon the order of the chair of the electoral body — this fact being documents in a protocol signed by the chair.

Criminal sanctions shall be applied for serious breach of electoral legislation. The following facts are considered to be criminal offences: *impeding* through any means the free exercise of the right to vote and to be elected, the same action accompanied by *causing* of serious body injuries or endangering of human life; *attacking* polling stations' premises; *stealing* ballot boxes or electoral documents; *obstruction* of the activity of the electoral management bodies.

If the observer failures to comply with the provisions on the protection of personal data, he/she is liable under the law in force. Upon the occurrence of the liability, it shall be applied by the competent bodies.

## **ELECTORAL LEGISLATION**

There is a number of national and international acts regulating the electoral process in the Republic of Moldova.

At the international level, the most important document with binding provisions for all the UN member states is the *Universal Declaration of Human Rights*.

At the national level, it is to be mentioned the **Constitution of the Republic of Moldova** – representing the supreme law in the state and the **Electoral Code** – the normative act regulating the organization and holding of elections. At the same time, the Central Electoral Commission elaborates **regulations** and **instructions** which are binding for all the citizens and electoral subjects.

Hence, when performing their activity, the observers shall be guided by the Constitution of the Republic of Moldova, the Electoral Code, the Regulation on status of observers and their accreditation procedure, and other normative acts in the area, as well as the international treaties to which the Republic of Moldova is a part.

The hierarchy of law sources for the electoral process is as follows: Constitution of RM  $\rightarrow$  Electoral Code  $\rightarrow$  Regulations  $\rightarrow$  Instructions  $\rightarrow$  Decisions.

Whenever the provisions of a lower-level normative act contradicts the provisions of the higher-level normative act, the provisions of the higher-level normative act shall be applied.

Whenever the provisions of another normative act contradicts the provisions of other normative act of the same level, the provisions of the act adopted at a later date shall be applied.

#### ATTENTION!

The duties of the observers, electoral bodies, electoral competitors, and other electoral subjects are set forth in the above-listed acts and should be fulfilled in strict compliance. No arbitrary interpretations are admitted!

## OBSERVERS' INTERACTION WITH OTHER ELECTORAL SUBJECTS

In compliance with art. 60 par. (8) of the Electoral Code, are entitled to be present during the meetings of election administration bodies, votes' counting and tabulation, electoral activities related to voter lists, ballots, Absentee Vote Certificates, and filing the protocols of elections results and tabulation, the following individuals: members/representatives of the superior EMBs; representatives of electoral competitors; accredited national and international observers, their interpreters, if needed; mass-media.

While monitoring elections, the observers may interact with:

- members/staff from electoral bodies:
- **observers** accredited from other institutions:
- representatives of electoral competitors persons eligible to vote, representing the interests of the electoral competitors in the electoral bodies and on other bodies involved in the election process;
- Media representatives media institutions from the R. Moldova or from abroad that broadcast the organization and holding of elections;

#### ATTENTION!

No other person, than the above mentioned ones, can stay inside the polling station more time than it is necessary for vote.

- voters citizens of the Republic of Moldova eligible to vote;
- members of initiative groups groups of citizens eligible to vote under the Electoral Code and registered by the CEC to collect signatures in support of a candidate for the position of the President of the Republic of Moldova;
- electoral competitors candidates registered by CEC for the position of the President of the Republic of Moldova;
- trustworthy persons of the electoral competitors persons eligible to vote who can make campaigning in favor of the electoral competitor that appointed him/her;
- representatives of other institutions from local public administration authorities, police etc.

## MONITORING THE ACTIVITY OF THE ELECTORAL BODIES

Observers monitor the activity of the electoral bodies, being in permanent collaboration relations with them

## **Electoral Management Bodies:**

<u>Central Electoral Commission</u> (CEC) — independent and permanent state body, established to achieve the election policies' for the proper holding of elections and to supervise and control the respect of the legal provisions on the political parties and electoral campaign financing. The CEC mandate lasts for 5 years, it is set of 9 members and is assisted by an Office.

<u>District Electoral Councils</u> (DEC) are composed from 7-11 members and administrates the electoral process within the territory of the corresponding territorial unit. The candidacy of 2 members of the DEC are proposed by the District Court or, as appropriate, by the Court of Appeal, the other 2 members are nominated by the local councils of the second level or by the People's Assembly of Gagauzia. The candidacies of the other members are proposed by the parties and other social-political organizations represented in the Parliament on the date when the DEC is established, one person each. If the number set for the electoral councils (7, 9 or 11 members) is not achieved, the remaining number of members is filled in by the CEC from the Register of Electoral Officials.

At least 55 days prior to elections, CEC creates Electoral Districts, corresponding to the borders of the administrative-territorial units of second level of the Republic of Moldova, autonomous territorial unit Gagauzia, Chisinau and Balti Municipalities. At least 50 days before the elections CEC establishes *District Electoral Councils of second level*.

<u>Precinct Electoral Bureaus</u> (PEBs). Electoral bodies established by the DEC of second level, at least 25 days before the elections day, covering 5-11 members. The bureaus manage the electoral process at the polling station level. 3 candidatures of PEB members are nominated by local councils, the other members are nominated by parties and other socio-political organizations represented in the Parliament, one candidate from each party or social-political organization. If this number is not enough, the remaining number of members is filled by the Local Council, if they also don't present candidates, it is completed by the DEC, upon the proposal of the CEC, from the Register of Electoral Officials.

#### ATTENTION!

For the polling station opened abroad, the PEB Chairperson is nominated by the chief of the diplomatic mission, of the consular office or from the staff from other institutions of the diplomatic service, or at the CEC proposal from the Register of Electoral Officials, with the consent of the Ministry of Foreign Affairs (MFA). If the number of persons, proposed by the political parties is insufficient, PEBs are completed by the CEC, from the Register of Electoral Officials, with the consent of the MFA.

Both, the DEC and the PEB are assisted in their activity by an Office.

The duties and the activities of the electoral bodies are described in the following articles of the *Electoral Code* - 18, 19, 22, 25, 26 (CEC); 29 (DEC), 33 (PEB), as well as in their activity regulations, approved by the Central Electoral Commission.

#### NOTE!

- ✓ Members of DECs and PEBs work temporarily from the establishment until their dissolution. These bodies stop their activity and are dissolved, by the decision of the body that established it, immediately after this body announces publically the final results of the elections.
- Several person that were suspended temporary from their permanent job, work permanently within the DEC and PEB. The other members participate only in the meetings of the electoral bodies and during the elections day.
- ✓ Over a period of 3 days from the date the electoral council was established, its members shall elect, by secret vote the Chair, Deputy Chair and Secretary out of all the members, the same is performed by the electoral bureaus but just in 2 days from the data the bureau was established (attention! Not via secrete vote). During the first meeting, DEC propose to suspend some members of the respective bodies from the duties they have at their permanent place of work or to convene them, within the limit set by the hierarchically superior body, which decided upon the number of persons to be suspended or convened.

## Organization of electoral bodies' meetings

The meetings of the electoral bodies are public, the electoral bodies being obliged to inform the public about the date, hour, and issues to be discussed. During the electoral, period CEC holds ordinary meetings (every Tuesday and Friday) and extraordinary meetings (upon need). The agenda of the CEC meeting may be consulted on the official page of the Commission — <a href="https://www.cec.md">www.cec.md</a>

The meetings of the electoral bodies may be convened by the chair or by at least 1/3 of the number of members. These meetings are deliberative, if more than 1/2 of EMBs members attend them.

#### NOTE!

The observers attending the meeting should present their badge and get registered in the *list of persons* attending the meeting that is attached to the protocol of the meeting.

The decisions of the electoral bodies are adopted via open voting, with the vote of the majority of their members and are signed by the chair and secretary of the meeting. In case of parity of votes, the decision is not passed, and the review of the respective aspect is postponed for the immediately subsequent meeting. The members of the electoral body, who do not agree with the passed decisions, can express in writing their opinion, which is annexed to the meeting's protocol.

#### ATTENTION!

The decisions of the electoral bodies, adopted within their competence, are binding for public authorities, enterprises, institutions and organizations, high-rank personnel, parties, other social-political organizations and their bodies, as well as all the citizens.

The decisions of the Central Electoral Commission are posted, within 24 hours since their adoption, on the CEC web-site (<a href="www.cec.md">www.cec.md</a>) and the decisions having normative character, decision adopted during the electoral period, decisions on financial reporting are published in the Official Gazette of the Republic of Moldova.

Upon request, observers may receive the copy of the adopted decision.

## For a good collaboration, the observers:

- should talk mannerly and adequately with the representatives of the electoral bodies, asking only questions regarding the organization and performance of elections within the competence of the respective body;
- would request from the representatives of the electoral bodies only the documents/ information related to their competence, in line with the legal provisions;
- should NOT make comments and should NOT express their personal opinion regarding their
  political preferences, actions of the electoral bodies (will not make speculations regarding
  any aspects related to elections), and should NOT spread rumors, etc.

## **MONITORING ACTIVITIES RELATED TO VOTERS' LISTS**

Legal basis: Art. 33, 42, 44, 45 of the Electoral Code and the Regulation regarding compilation, management, dissemination and update of voters' lists.

Observers ca assist to the activities link to the Voters' Lists.

In relation to the voters' lists, the electoral bodies are guided by the principle of transparency, but ATTENTION!, within the limits allowed by the *Law no. 133/2011 on personal data protection*.



#### ATTENTION!

It is prohibited to take photos of or to copy the voters' lists, or the information included in them.

#### **Basic information:**

- Voters' list will include all the citizens entitled to vote, who are registered according to their domicile or place of residence on the territory of the polling station;
- The voter may be registered only in one single voter's list and only at one single polling station.

#### ATTENTION!

Voter who has a domicile and a place of residence shall be registered, in the period of residence validity, in the voters' list of the polling station under the territorial jurisdiction of which he/she has his/her residence.

## The Electoral Code provides **Three Categories** of voters' lists:

<u>basic list</u> – are prepared by CEC, in the basis of the State Voters' Register and are sent to the LPAs, diplomatic missions or consular office, at least 22 days before the elections day, in 3 official copies. 2 copies of the lists are sent immediately to the Precinct Electoral Bureaus. These lists cover all the voters having their domicile or valid residence in the territorial jurisdiction of the polling station for which the list is prepared;

- <u>supplementary list</u> is compiled by the secretary of the Precinct Electoral Bureau and are being included:
  - 1. voters who due to certain reasons were omitted from the main list;
  - 2. voters who during the elections day came to vote having the absentee vote certificate;
  - 3. individuals detained based on an arrest order and those sentenced to prison, which are located in the same administrative-territorial unit as their domicile/place of residence;
  - 4. voters entitled to vote who during the elections day are in hospitals, resorts and other stationary curative institutions, which are located in the same administrative-territorial unit as their domicile/place of residence;
  - voters which were not included in the main list because they have no domicile or residence visa and came to vote at the polling station, corresponding to their last domicile or residence visa, only after presenting the confirmative documents;
  - citizens with the voting right from the left bank of the Dniester River (Transnistria) who are registered at their domicile or residence in the localities temporarily beyond the sovereign control of the constitutional authorities of the Republic of Moldova;
  - 7. militaries from military units, as well as members of their families residing on the territory of military units.

#### ATTENTION!

In case of elections conducted abroad, will be included in suplimentary list, by all the members of the Precinct Electoral Bureau, voters that will vote in:

- ✓ polling station opened abroad and won't be included in the basic voters lists;
- ✓ polling stations organized for the localities situated on the left bank of Dniester river (Transnistria).
- for voting at the place of stay is compiled by the Precinct Electoral Bureau. Includes voters who due to health reasons or other well-grounded reasons, cannot come to the voting place. The note "voted at the place of stay" will be mentioned in the main voters' list in the line of the respective voter.

The voters' lists are made available within the premises of the polling stations and are posted on the web page of the CEC **20 days** before the Elections Day. Changes in the voters' lists may be requested by the voters from the CEC or precinct electoral bureaus (PEB), at latest during the day preceding the Elections Day. PEBs informs immediately CEC about the requested changes, by enclosing the following attesting documents: the voter request and declaration, a copy of the ID.

#### NOTE!

For the polling stations opened abroad, basic voters' lists are created based on the information presented by the heads of diplomatic missions and consular offices that work on the territory of the respective states. 25 days prior to the date of elections, the procedure on the update of voters' lists concludes and they are sent to the CEC. In Voters Lists are included members of diplomatic missions or consular offices, as well as members of their families.

## **Special cases**

If during the elections day, the voter will be in another locality of the Republic of Moldova than the one in which he/she has his/her domicile or residence, he can:

- declare his/her new place of stay, by 1 October, (without submitting the proof of the stay
  address) with the local public administration body from the locality in which he/she would like
  to vote, to be included in the voters list corresponding to his/her place of stay. The declaration
  should be submitted personally, presenting the ID card in the original and its copy. The voter is
  issued a receipt confirming the fact that he/she lodged the declaration.
- starting with 12 October before and until the E-day, based on the ID, the voter may lodge a
  request with the Electoral Bureau corresponding to his/her domicile, to issue an absentee vote
  certificate. The certificate will allow him/her to vote in another locality.

#### ATTENTION!

- > Both **declaration of his/her place of stay** and **Absentee vote certificate** are used only for voting.
- When the elections end, the validity of these documents is lost and the procedure should be repeated for the next elections.
- These procedures do not affect in any way the registration of the voter at the place of domicile or residence.
- For the polling stations established in the resorts or rest houses, in hospitals and other curative institutions, the voters' lists are concluded based on voter's declaration of their stay or the data submitted by the managers of these institutions.
- These procedures are not applied for voting outside the country.

## MONITORING THE OPERATIONS RELATED TO BALLOTS

Observers may assist during the manufacturing of the ballot mold, printing out of ballots, liquidation of the mold, as well as transmission, transportation of ballots.

#### NOTE!

Observes will be informed by the CEC in advance about the date, hour, and place of these operations.

The CEC representatives and the Chair of the SM DEC or any other person mandated through a mandate by the Chair of the DEC shall come to the printing house so as to get the printed ballots for the electoral council. The ballots are handed over to the SM DEC by the CEC representative, at least 2 days before elections, according to a timeline drafted by CEC.

The printed ballots are stored at the District Electoral Council and delivered on the day preceding the elections to the Precinct Electoral Bureaus based on an act of delivery-reception.

#### NOTE!

The ballots are transported in a vehicle rented out by the electoral body, escorted by the territorial police officers to ensure their security over the transportation.

The members of the electoral bodies **WILL NOT** provide the transportation/seats in the transportation means for observers or other persons empowered to monitor the process.

#### ATTENTION!

To the electoral bureaus established abroad, CEC sends the ballots, at least 3 days before elections, through the Ministry of Foreign Affairs and European Integration.

## MONITORING THE ELECTIONS DAY

All the activities performed by electoral bodies during from the pre-electoral and electoral periods have one single goal — in order that the voting will be held in a good manner, with no incidents, respecting the legislation and the international standards in the electoral area.

Although the Elections Day is just the "pick of the iceberg", the society gets the impression, in most of the cases, about the electoral process from the country, based on this day.

Hence, the observers' presence in the polling stations namely on this day is very important.

## Opening the polling station

During this day, the members of the Precinct Electoral Bureau should come to the polling stations around 6:00 o'clock, so as to be sure that everything is in order and that the polling station is prepared for voting.

The observers also can come at this hour. During the whole day they monitor all the processes related to the elections day, signal the eventual



violations, frauds and fill in a report. Upon their arrival to the polling station, the observers present to the secretary of the bureau their badge and the ID card, in original, based on which they were accredited.

The chair and the secretary of the electoral bureau are the persons responsible for communication with observers.

In the morning, before entering the polling station, the members of the bureau:

- shall verify the door in police presence (if possible) so as to be sure that it was not opened or forced:
- shall ensure the removal of campaigning materials, from the premises of the polling station and within 100 meters of the polling station premises;
- shall sanitize the polling station premises and will treat with disinfectants the surfaces and the provided equipment.

#### The chair of the electoral bureau:

- Before opening the polling station, will check the temperature and health condition of persons authorized to assist the electoral operations;
- ✓ by 7:00 o'clock in the morning shall prove to all the electoral bureau members and present observers that the ballot boxes are empty;
- ✓ shall seal the stationary and mobile ballot box/boxes;
- ✓ shall fill in two protocols on preparedness of the polling station;
- ✓ shall place a copy of the protocol in the stationary ballot box;
- shall announce the opening of the polling station, inviting the voters to get into the premises to vote.

#### ATTENTION!

A polling station may be attended only by the observers who, according to the accreditation decision, may monitor the electoral process namely in that polling station.

Observers, members of the Precinct Electoral Bureau and other persons authorized to attend the electoral operations shall wear their badges in a visible place.

Electoral officials or other participants in the electoral process, who have symptoms of acute respiratory infection or do not wear protective equipment, will be prohibited from attending the electoral procedures.

The persons entering the premises of the polling stations are banned to wear and show badges, ensigns and other campaigning signs.

## Time and place of voting

Voting is performed during the elections day in between 7.00 and 21.00 o'clock, local hour of the state where the polling station is located. The polling station should be arranged so as to allow the observers and other authorized persons to supervise continuously all the aspects of the voting process. The observers will have a special place from which they can carry out their monitoring activities.

The Chair of the Precinct Electoral Bureau shall be responsible for ensuring public order during the elections day in the voting premises and on the nearby territory, about 100 meters around the voting premises. The decisions made in this respect are compulsory for everyone. When needed, he/she may ask for assistance from the public order maintenance forces.

It is prohibited to close the voting premises and to suspend the voting, except for the cases which endanger people's life or make it impossible to vote. In these cases, the Chair of the Precinct Electoral Bureau may suspend the voting for at most 2 hours so as to find a solution, notifying about this the voters and the persons authorized to be present in the polling station. The persons who are entitled to assist the voting process should not be obliged to leave the premises of the polling station during the voting suspension.

#### Rules for observers

Observers may assist, without interfering with the process, at all operations during the voting day.

Only one observer from each institution is allowed to be present in the poll inside the premises of the polling station.

#### NOTE!

During the Elections Day, observers may move around the polling station **ONLY** if they note some violations or if they want to specify something / ask questions to bureau members, respecting the social distance of 1,5 meters.

- stationing in close proximity to the bureau members, especially the members responsible for issuing the ballots;
- compromising the confidentiality of voters' personal data;
- communication with voters or providing voters assistance for voting.

Upon observers' request, the Chair should note the comments or the objections expressed by them in relation to the voting procedure in a specific document, which is annexed to the protocol of the Precinct Electoral Bureau

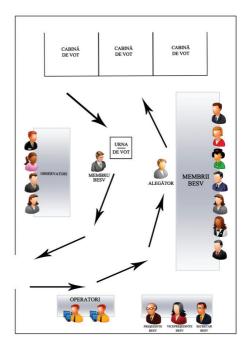
#### ATTENTION!

Observers may take photos and record videos **ONLY** with prior notification of the chair of the electoral body, without endangering voting secrecy and security or the protection of the personal data.

<u>National observers</u> may lodge notifications, which are examined by the chair of the electoral body, with subsequent information of the author of the notification about the taken decision.

## How to vote correctly?

- 1. The voter enters the polling stations and presents his/her ID card to the operator.
- The operator introduces the data in the computer, to verify in the State Voters' Register if the voter belongs to the respective polling and if he/she is not trying to vote repeatedly.
- The member of the Precinct Electoral Bureau hands in the ballots to the voter, according to the voters' list, only after the voter presents his/her ID card.
- When receiving the ballot, the voter signs in the voters' list in the line with his/her name, and the member of the Precinct Electoral Bureau applies the special stamp.
- 5. The ballot is filled in by the voter only in the booth for secret voting.



- 6. The voter applies the stamp "Voted" within one circle from the ballot, meaning that he/she has voted for the respective electoral competitor.
- 7. The voter folds the ballot and inserts them MANDATORILY in the ballot box.

#### **NOTE!**

If the voter has filled in the ballot in a wrong way, upon his/her request, the Precinct Electoral Bureau cancels the respective ballot and issues immediately, just once, a new ballot. This case shall be specified in the protocol on voting process and in the voters' list.

#### ATTENTION!

A voter can come to vote only ONCE and only to ONE single polling station.

## Voting of some special categories of voters

**Voting at the place of stay** — the voter, who due to health reasons or other well-grounded reasons, cannot come to the voting premises, may come up with a written request to the Precinct Electoral Bureau, and the later shall appoint at least 2 members of the bureau who would go with a mobile ballot box to the place where the voter stays for him/her to vote.

#### ATTENTION!

The voting possibility mentioned above is not applied for the polling stations opened abroad.

**The Moldovan citizens**, who during the elections day **are outside of the country**, may vote, based on their passport, including with expired term of validity, national ID or sailors' ID, at any polling station opened outside the country, regardless of the status of their stay on the territory of the respective state.

**Voting of persons with disabilities** – the voter, who due to health reasons, or other grounded reasons cannot fill in by himself/herself the ballot, is entitled to invite another person in the voting booth to help him/her, except for the members of the Precinct Electoral Bureau, representatives of the electoral competitors and other persons authorized to assist the electoral operations. These cases are registered in the report of the Precinct Electoral Bureau.

#### NOTE!

Observers may accompany the mobile ballot box. The bureau **WILL NOT** provide transportation means/ seats in the transportation means for observers and other persons authorized to observe the process.

## Closing of the polling station

The voters who at 21.00 o'clock wait in a queue outside the polling station so as to exercise their right to vote, shall be invited inside for voting.

The members of the Precinct Electoral Bureau, who organize the voting at the voter's place of stay, should get back to the polling station by 21.00 o'clock. If they are not back by this time, the Chair of the bureau shall undertake urgent actions to determine the place where these members are. If these members are missing, the counting of votes cannot start. The information about the respective situation is notified to the persons assisting to the counting of the votes.

After the expiration of the time reserved for voting (usually 21:00 o'clock), the Chair of the Precinct Electoral Bureau announces about the closing of voting and orders for the polling station to be closed. Afterwards, the Precinct Electoral Bureau starts the counting of the votes.

#### NOTE!

The Precinct Electoral Bureau may decide on prolonging the voting time, at most with 2 hours, if it was recorded a large number of voters who stay in a row at the polling station and didn't succeeded to vote, informing about the respective prolongation the District Electoral Council and the CEC.

## Counting the votes and tabulation of voting results

After closing the polling station, only the persons authorized to assist the operations related to the ballots and voting results' tabulation may remain in the premises — observers are among them.

#### ATTENTION!

Only when the bureau finishes the procedures of counting, tabulation of voting results and those of packing all the electoral documents and materials, the premises of the polling station will be opened.

During the carrying out of the above-mentioned procedures, it is prohibited to enter and exit the premises of the polling station.

When counting the votes, the members of the bureau shall be guided by the following **PRINCIPLES**:

- maximum transparency when counting the votes increases the speed and accuracy, ensuring the reliability of the voting results. Hence, the entire process of votes' counting should be assisted by observes;
- before counting, it is verified if the seals on the stationary and mobile ballot box/boxes are intact;
- ✓ to avoid the errors when counting the votes, the counting results are checked once again;
- the counting results are registered in a special form for votes' counting.

#### NOTE!

The counting and tabulation of votes may be carried out only by the members of the respective electoral bureau.

The members of the electoral bureau will ensure for observers (and other persons authorized to assist the electoral operations) to clearly see how the counting of the votes is performed.

While counting the votes, the members of the electoral bureau will follow the **STEPS** below and will fill in the protocols regarding the results of votes' counting, in line with *art*. 61-63 of the *Electoral Code*:

- **Step 1:** arranging the place for counting the votes.
- **Step 2:** counting the unused ballots.
- **Step 3:** counting the ballots which were filled in a wrong way.
- **Step 4:** counting how many voters received the ballots.
- **Step 5:** counting the number of ballots from the mobile ballot box.
- **Step 6:** counting the number of ballots from the stationary ballot box and establish the number of voters that have participated in elections.
- **Step 7:** counting the valid and invalid ballots.

#### NOTE!

During the counting process, the member of the electoral bureau raises the ballot, shows it to everyone, examines the ballot with attention and if it is valid, announces for which candidate was given the vote.

If the ballot is considered invalid, it is placed in the pack of invalid ballots. The Chair of the electoral bureau provides the possibility to examine the ballot to be declared invalid to all the members of the bureau and all the persons authorized to assist the electoral operations.

If the members of the electoral bureau have doubts regarding the validity of the ballot, the problem is settled via voting, and the result is registered in the protocol of the bureau meeting.

All the numbers obtained in steps 1-8 are announced loudly.

The protocol regarding the results of votes' counting is concluded in several copies ONLY by the members of the Precinct Electoral Bureau. The protocol should be signed by the members of the electoral bureau and stamped — only such protocol has legal value.

#### ATTENTION!

After the protocols were signed and stamped, the observers and representatives of electoral competitors are handed in, upon request, a copy in original. A copy of the protocol is posted immediately at the entrance in the polling station.

## Packing and transmission of electoral materials

The observers have the possibility to monitor all the actions related to packing, sealing, and sending the electoral documents and materials.

When finishing the counting, all the electoral materials and documents will be packed and sealed. The Chair of the Precinct Electoral Bureau delivers to the District Electoral Council, as soon as possible but not later than 18 hours after announcing the closing of the polling station, all the electoral materials and documents. The transportation of the sealed box (package) will be escorted by the police, the chair, and at least two members of the Precinct Electoral Bureau.

DEC submits electoral materials and documents to the Local Court and CEC within 48 hours after the closing of the polling stations.

When submitting the protocols of tabulation of the results for the district to the above mentioned institutions, the District Electoral Council posts at the entrance of its premises, the detailed information about the results of elections from the district.

The activities related to packing, sealing, and sending the electoral documents and materials are carried out in line with the *Instructions on the order of packing, sealing and transmission of electoral documents*, approved by the CEC.

Annex

## **CENTRAL ELECTORAL COMMISSION**

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